# TOWN OF MANCHESTER



# COMMUNITY DEVELOPMENT BLOCK GRANT ANNUAL ACTION PLAN

**OCTOBER 1, 2018 – SEPTEMBER 30, 2019** 

# **Executive Summary**

### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

### 1. Introduction

As an entitlement community for the federal Community Development Block Grant (CDBG), the Town of Manchester is required to prepare an Annual Action Plan for the use of CDBG funds. To be eligible for CDBG funding a project must meet one of three national objectives: (1) be of benefit to low and/or moderate-income households, (2) work towards the elimination of slum and blight or (3) meet a particular urgent community development need.

This Annual Action Plan outlines Manchester's proposed investment of CDBG grant funds in the areas of housing, public facilities, community development and public services. The town has \$637,271 in CDBG funds available for projects and activities in the forty-forth (44<sup>th</sup>) program year, which runs October 1, 2018 - September 30, 2019. Total available funds include the town's entitlement grant of \$565,271 and \$72,000 reprogrammed from a cancelled prior year project. The Town's Planning Department is the agency responsible for administering the CDBG program.

This Action Plan represents Year 4 of the 2015-2019 Consolidated Plan and will discuss objectives, funding levels, and specific projects and activities planned for this program year. Projects and activities described in this report were approved for funding by the Board of Directors after providing numerous opportunities for public participation and input.

### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The Town's primary goal for the use of Community Development Block Grant funding is to preserve, improve and revitalize our older neighborhoods, where housing and other needs are greatest and broadest, so they will continue to be livable and attractive neighborhoods.

The Department of Housing and Urban Development (HUD) requires a focus on three particular outcomes to guide CDBG expenditures: Affordability, Availability/Accessibility and Sustainability. In order to create vibrant, healthy neighborhoods, provide opportunities for our residents and to meet HUD's desired outcomes, we will pursue these objectives by funding the following projects during the 44<sup>th</sup> program year:

### Affordability

• Maintain availability of affordable, safe and sanitary housing through: home repair, rehabilitation of owner- and renter-occupied units, accessibility improvements, addressing lead hazards and code enforcement. *Projects: Housing Rehab Program, Rebuilding Together Roofing Program,* 

### Availability/Accessibility

- Provide services to improve the health, well-being and economic position of low/moderateincome individuals and families. *Projects: BrightStart Family Workshops, Interval House East, PAL Academic Success Club, PAL East Side After School Program*
- Maintain, improve or repurpose public facilities located in income-eligible areas and those that serve low/moderate-income residents. Accessibility improvements may also be included. *Projects: MELC Classroom Improvements, Cheney Rail Trail Extension, Eastside Community Kiosk*
- Provide services to homeless populations including but not limited to homeless outreach activities. *Projects: MACC Community Outreach*
- Complete public improvements including but not limited to sidewalk replacement or installation and general streetscape improvements in low/moderate-income neighborhoods. *Projects: East Side LED Streetlights*

### 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Housing programs funded by CDBG have had a significant impact on the condition of affordable housing units in Manchester. Rebuilding Together's roofing program has filled a service gap by providing replacements for roofs in poor condition and, when needed, related chimney work. The program has been very successful and continues to maintain a waiting list.

The Housing Rehab Program's general rehab portion continues to fill the need for addressing lead and code issues in lower-income Manchester properties, especially in our older neighborhoods. Continued coordination with the Health Department ensures any cases of lead poisoned children are quickly referred to the Rehab Program or Connecticut Children's Healthy Homes Program (CCHHP) with whom we frequently partner on lead projects. The emergency replacement component has been vital to restoring heat and hot water to many homes with non-functioning systems. This program addresses "issues that threaten the health and/or safety of a property's occupants" and has provided flexibility to address a variety of issues, such as failing septic systems and compromised sewer lines.

Past performance of sub-recipients is reviewed when considering re-funding a program. Some programs may experience adjustments to their funding based on number of people served or whether the program did not spend all funding received in past program years.

The impact CDBG funding has had on Manchester's low/moderate income households and neighborhoods has been significant. The town continues to use the needs and priorities identified in the Consolidated Plan as a guide when selecting programs to fund. Citizen participation and input is also

always considered. There continues to be strong support for the various housing programs funded through CDBG.

### 4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The town followed their Citizen Participation Plan (CPP) during the formation of this year's Annual Action Plan. Efforts to foster resident and stakeholder input included the following:

### Public Hearings

Two public hearings were held at the start of the planning process to gather opinions on previously funded programs, potential reprogramming of funds, the Citizen Participation Plan and suggestions for future projects.

### **Stakeholder Discussions**

Each year, a memo is distributed to all department heads and members of the Board of Directors outlining funding availability and describing program eligibility for CDBG. Recipients of this memo are encouraged to consider project requests received from the public that may be eligible for this funding stream and are encouraged to develop applications that reflect identified needs. Discussions were also held with member organizations of the Continuum of Care during the planning process for this year's Action Plan.

### **Board of Directors Public Hearings**

Public hearings were included as part of the Board of Directors' meetings in June and July to allow for public feedback on the General Manager's recommendations and the Proposed Action Plan before the Action Plan was finalized.

### 5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Public hearings and opportunities to participate in the planning process were broadly publicized. Despite this, meetings were sparsely attended, though more residents participated this year than the past few years. The public was also provided the opportunity to speak at each of the Board of Directors meetings when information about the plan was presented and no one chose to do so.

A sign-in sheet from each of the public hearings, as well as minutes summarizing each discussion, are located in the appendix.

### 6. Summary of comments or views not accepted and the reasons for not accepting them

There were no comments or views that were not accepted.

### 7. Summary

See narratives above.

### PR-05 Lead & Responsible Agencies – 91.200(b)

### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

| Agency Role        | Name           | Department/Agency   |  |  |  |  |  |  |  |
|--------------------|----------------|---------------------|--|--|--|--|--|--|--|
| CDBG Administrator | Manchester, CT | Planning Department |  |  |  |  |  |  |  |
|                    |                |                     |  |  |  |  |  |  |  |

Table 1 – Responsible Agencies

### Narrative (optional)

The Planning Department is responsible for administration of the town's Community Development Block Grant funds. The department will also run the CDBG-funded Housing Rehabilitation program. The other projects are run by sub-recipients – including Town departments and nonprofit community organizations – monitored by the Planning Department.

### **Consolidated Plan Public Contact Information**

Manchester Planning Department 494 Main St. P.O. Box 191 Manchester, CT 06045-0191 Ms. Heather Guerette Community Development Program Manager (860) 647-3106 hguerette@manchesterct.gov

# AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

### 1. Introduction

Manchester employs a variety of methods to solicit information and feedback from the general public and other stakeholders. In preparing this Plan, this included incorporation of the following methods: public hearings, consultation with the town's Continuum of Care, Housing Authority and Housing and Fair Rent Commission, and soliciting input from local officials, town departments and area nonprofits.

# Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The Manchester Community Services Council (MCSC) has operated since 1972 with the primary mission of determining needs, setting priorities and enhancing health and social services within the community. Their Board and membership consists of representatives from mental health organizations, child welfare groups, town government, the housing authority, local hospital and healthcare facilities, nonprofit developers and a variety of other groups as well as interested town residents.

The mission of the Housing and Fair Rent Commission is to promote the development and continued availability of affordable housing in Manchester. Its ex-officio members including the housing authority's Executive Director and the Town's Planning and Human Services Directors.

The Planning Department consulted with the Manchester Housing Authority for sections of the Action Plan addressing public housing needs and initiatives. Both parties keep open lines of communication in an effort to continue improving conditions for public housing residents.

Our local Continuum of Care consists of representatives of local nonprofits, town government and state agencies. The health department's nurse and the Battalion Chief of the Fire Department are the newest members of this group.

The privately owned Squire Village affordable housing complex's new owners have worked diligently to establish connections with area service providers to increase opportunities for residents. This has included the town library (to create an on-site lending library), a local gym (for on-site personal training at their community center), a local hospital (to provide medical care at the on-site clinic), and a local grocery store (for on-site healthy cooking demos and workshops).

Manchester Hospital has created a working group to address underlying issues faced by frequent users of the hospital. This group is one of about a dozen statewide hospital/community collaboratives known as Community Care Teams (CCT). During the past year, Manchester's finalized their mission statement and goals. Local CCT meetings attract 10-15 attendees each month including mental health providers, First Responders, hospital staff, Town Human Services and local social service providers. Ideally, the hospital or community will identify residents who are heavy utilizers of services (with signed Releases of Information) and the team creates a service plan in an effort to reduce service utilization. The plan will be monitored along with utilization levels to measure effectiveness.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

Although Manchester is part of the "Balance of State" Continuum of Care, the decision was made to create a "sub-CoC" to serve the Manchester community. This forum provides the opportunity for Town staff and local service and housing providers to meet on a monthly basis to discuss issues of relevance to their clientele. Members of this group include the Town's Community Development Program Manager and Senior Adult and Family Services (SAFS) Supervisor, housing authority staff, representatives from a local private healthcare provider, staff from the local soup kitchen/food pantry, and representatives from housing agencies targeting persons with mental health diagnosis, Veterans and formerly homeless. In addition to monthly meetings, this group also maintains contact via email to share news, events, legislation, etc. to keep members informed.

Our local CoC enables cross-referrals for clients to other member organizations that may be able to assist with housing, job training and other urgent needs. Members share information about availability of housing vouchers, shelter beds, and events such as document fairs, renters rebate and job fairs that benefit populations identified above.

Membership includes representatives from Journey Home, a regional homeless organization fighting to end chronic homelessness in the state. This organization is very active in the state legislature and reports to our group on opportunities to advocate for legislation benefitting our state's homeless.

Manchester Public Schools (MPS) staff who work with at-risk youth also participate in our local CoC. This includes staff working with teens impacted by substance abuse and homelessness. Other CoC members coordinate to connect these families with affordable housing, housing vouchers, mental health and other needed services.

One member from a local mental health organization serves as the town's representative on the Balance of State committee. She bridges the gap between CoC actions being taken at the state and regional level with the work we perform at the local level.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The Town of Manchester does not receive ESG funds. Through our localized CoC, area nonprofits keep us informed of applications for and receipt of any ESG funds through the Balance of State CoC.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

| 1 | Agency/Group/Organization   | MANCHESTER HOUSING AUTHORITY   |
|---|---|--|
|   | Agency/Group/Organization Type  | РНА  |
|   | What section of the Plan was addressed by Consultation?   | Public Housing Needs<br>Affordable Housing   |
|   | Briefly describe how the Agency/Group/Organization was<br>consulted. What are the anticipated outcomes of the<br>consultation or areas for improved coordination? | The Manchester Housing Authority was asked to provide and discuss their revised capital expense plan for the upcoming program year. They were also asked to provide information for the narrative portion detailing local housing authority initiatives, resources, etc. |

Identify any Agency Types not consulted and provide rationale for not consulting

None.

### Other local/regional/state/federal planning efforts considered when preparing the Plan

| Name of Plan Lead Organization   |                    | How do the goals of your Strategic Plan overlap with the goals of each plan? |  |  |  |  |
|----------------------------------|--------------------|--|--|--|--|--|
| Annual PHA Plan and Capital Fund | Manchester Housing | Both aim to provide and improve quality affordable housing to lower-         |  |  |  |  |
| Program Plan                     | Authority          | income residents.  |  |  |  |  |

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

### AP-12 Participation – 91.105, 91.200(c)

# **1.** Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

A variety of marketing methods were employed in an attempt to invite public participation in the planning process. Flyers were created and posted in or sent to the following locations to advertise the two pre-plan public hearings: Manchester Housing Authority (to post at their properties), the Spruce St. Firehouse (community center in CDBG-eligible neighborhood), the Youth Service Bureau Building, the Senior Center and all local CoC member organizations. Information was also posted on the Planning Department's and Office of Neighborhood and Family's Facebook pages, on the town calendar, to the town's email distribution list and through a link posted to the Town's homepage.

Public notices and display ads were run in the Journal Inquirer to publicize both meetings. The public hearings were held in the north and south ends of town and both took place in handicap accessible locations on bus routes. If requests were received in advance of the meeting, accommodations would have been made for those in need of special assistance. To encourage participation from non-English speaking populations, information about the availability of an interpreter was included in public hearing advertisements. Current sub-recipients also provided outreach to specific populations, particularly Spanish- speakers, residents originally from India, persons with mental health issues and the homeless.

We continued the practice, begun last year, of offering afternoon drop-in hours to encourage more citizen participation. We hoped this would provide people whose schedules did not allow for attendance at evening meetings to stop by and provide input. One resident – who is also a town employee - stopped in to discuss a project's feasibility, but no other residents attended.

Information and an application packet were distributed to Department heads and members of the Board of Directors to encourage submission of funding applications based upon resident proposals and requests. The application period was thoroughly discussed with member organizations of the CoC and they were encouraged to submit applications to support eligible endeavors. Our Citizen Participation Plan outlines agencies to be notified when application materials are available; all such agencies received information.

The Planning department ran public notices outlining the General Manager's funding recommendations and later the Board of Directors Proposed Annual Action Plan. The Board of Directors also ran public notices for their June and July meetings that included a public hearing on the Proposed Annual Action Plan. No comments were received from the public at either hearing.

A 30-day comment period was held prior to approval of the finalized Action Plan, but no comments were received.

### **Citizen Participation Outreach**

| Sort Order | Mode of Outreach | Target of Outreach  | Summary of<br>response/attendance  | Summary of<br>comments received  | Summary of comments<br>not accepted<br>and reasons | URL (If<br>applicable) |
|------------|------------------|---|--|--|--|------------------------|
| 1          | Public Meeting   | Minorities<br>Non-English<br>Speaking - Specify<br>other language:<br>Spanish, Hindi<br>Persons with<br>disabilities<br>Non-<br>targeted/broad<br>community<br>Residents of Public<br>and Assisted<br>Housing<br>Residents of<br>CDBG-eligible<br>neighborhoods | One resident/town<br>employee stopped by<br>during the mid-day<br>open hour session. | Discussed idea<br>from Office of<br>Neighborhood and<br>Families intended<br>to increase<br>outreach to and<br>participation of<br>households within<br>East Side<br>neighborhood who<br>speak different<br>languages. | Not applicable.                                    |                        |

| Sort Order | Mode of Outreach | Target of Outreach  | Summary of<br>response/attendance | Summary of<br>comments received   | Summary of comments<br>not accepted<br>and reasons | URL (If<br>applicable) |
|------------|------------------|---|-----------------------------------|---|--|------------------------|
| 2          | Public Hearing   | Minorities<br>Non-English<br>Speaking - Specify<br>other language:<br>Spanish, Hindi<br>Persons with<br>disabilities<br>Non-<br>targeted/broad<br>community<br>Residents of Public<br>and Assisted<br>Housing<br>Residents of<br>CDBG-eligible<br>neighborhoods | Three residents in attendance.    | Main focus of<br>discussion: housing.<br>Discussed potential<br>CDBG funding for<br>new construction<br>by a CBDO.<br>Attendees also<br>mentioned they<br>were impressed by<br>housing programs<br>currently funded<br>through CDBG in<br>town. | Not applicable.                                    |                        |

| Sort Order | Mode of Outreach | Target of Outreach  | Summary of<br>response/attendance | Summary of<br>comments received   | Summary of comments<br>not accepted<br>and reasons | URL (If<br>applicable) |
|------------|------------------|---|-----------------------------------|---|--|------------------------|
| 3          | Public Hearing   | Minorities<br>Non-English<br>Speaking - Specify<br>other language:<br>Spanish, Hindi<br>Persons with<br>disabilities<br>Non-<br>targeted/broad<br>community<br>Residents of Public<br>and Assisted<br>Housing<br>Residents of<br>CDBG-eligible<br>neighborhoods | Two residents in attendance.      | Discussion with one<br>resident focused on<br>funding cuts to a<br>nonprofit for which<br>she is a board<br>member. The<br>other resident<br>focused on funding<br>to expand the<br>Cheney Rail Trail<br>and the project's<br>merits. | Not applicable.                                    |                        |

| Sort Order | Mode of Outreach | Target of Outreach  | Summary of<br>response/attendance | Summary of<br>comments received | Summary of comments<br>not accepted<br>and reasons | URL (If<br>applicable) |
|------------|------------------|---|-----------------------------------|---------------------------------|--|------------------------|
| 4          | Newspaper Ad     | Minorities<br>Persons with<br>disabilities<br>Non-<br>targeted/broad<br>community<br>Residents of Public<br>and Assisted<br>Housing | No responses<br>received.         | No comments<br>received.        | No comments were<br>rejected.                      |                        |

| Sort Order | Mode of Outreach  | Target of Outreach                  | Summary of<br>response/attendance   | Summary of<br>comments received  | Summary of comments<br>not accepted<br>and reasons | URL (If<br>applicable) |
|------------|---|-------------------------------------|---|--|--|------------------------|
| 5          | Flyers (for public hearing)       Non-targeted/broad community         Residents of Public and Assisted Housing         Non-English Speaking - Specify other language: Spanish, Hindi |                                     | No responses<br>received.   | No comments<br>received.   | No comments were<br>rejected.                      |                        |
| 6          | Public Hearing  | Non-<br>targeted/broad<br>community | Public hearings were<br>held as part of the<br>Board of Directors'<br>June and July<br>meetings. The<br>meetings were well<br>attended. | No comments were<br>received from the<br>public regarding<br>the Annual Action<br>Plan for Program<br>Year 44. | No public comments were rejected.                  |                        |

Table 4 – Citizen Participation Outreach

# **Expected Resources**

### AP-15 Expected Resources – 91.220(c)(1,2)

### Introduction

The Town of Manchester receives an annual CDBG grant from HUD. We do not receive HOME, ESG or HOPWA funding. The town's entitlement grant for program year 44 is \$565,271.

For the purposes of this strategic plan, we have assumed our entitlement grant to be relatively steady over the 5 years covered by the current Consolidated Plan. If, instead, our municipality experiences drastic cuts to CDBG funding, this will significantly impact the town's ability to meet its housing and community development goals.

| Program | Source of           | Uses of Funds   | Expe                        | cted Amoun               | t Available Yea                | ar 1         | Expected   | Narrative Description  |
|---------|---------------------|---|-----------------------------|--------------------------|--------------------------------|--------------|--|--|
|         | Funds               |   | Annual<br>Allocation:<br>\$ | Program<br>Income:<br>\$ | Prior Year<br>Resources:<br>\$ | Total:<br>\$ | Amount<br>Available<br>Remainder<br>of ConPlan<br>\$ |  |
| CDBG    | public -<br>federal | Acquisition<br>Admin and<br>Planning<br>Economic<br>Development<br>Housing<br>Public<br>Improvements<br>Public Services | 565,271                     | 0                        | 72,000                         | 637,271      | 550,000  | Expected amount available assumes<br>somewhat level funding for the<br>remaining year of this ConPlan. |

### **Anticipated Resources**

Table 5 - Expected Resources – Priority Table

# Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Though not a requirement, Manchester continues to seek sub-recipients willing and able to provide leveraged funds to broaden the impact of our CDBG grant. The town recognizes the limitations of our small entitlement and, therefore, attempts to work with organizations that can maximize the spending power of these funds.

The Housing Rehab Program continues to leverage funding from CCHHP for rehabilitation of renter- and owner-occupied units. This partnership is crucial to improving the safety and ensuring the continued affordability of housing in Manchester.

# If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Publicly owned land that consists of the Broad Street Redevelopment Area could potentially be used to address the need for additional affordable housing to meet current demand in Manchester. If housing ends up a component of the redevelopment, the Redevelopment Agency (RDA) has suggested the incorporation of mixed-income properties.

### Discussion

Additional federal and state funding that will provide direct assistance to low- and moderate-income Manchester residents during Program Year 44 include the following:

| FEDERAL  | STATE  |
|--|--|
| <b>USDA</b><br>School Breakfast Program<br>Summer Food Service Program for Children<br>Child and Adult Care Food Program   | <b>DOE</b><br>Youth Service Bureau Enhancement<br>Youth Service Bureaus<br>School Breakfast  |
| <b>DOE</b><br>Title 1 Grants to Local Educational Agencies   | Office of Early Childhood<br>Child Day Care<br>Head Start Services   |
| DHHS<br>Head Start<br>Preventative Health and Health Services<br>Block Grant<br>Social Services Block Grant<br>Substance Abuse & Mental Health Services<br>Projects of Regional & Nat'l Significance | OPM<br>Property Tax Relief for Elderly & Totally<br>Disabled Homeowners<br>Property Tax Relief for Totally Disabled<br>Persons<br>Property Tax Relief for Veterans |
| <b>USDOJ</b><br>Juvenile Justice and Delinquency Prevention  | DSS<br>Medicaid  |
|  | Judicial Branch<br>Youth Services Prevention   |
|  | <b>Department of Rehabilitation Services</b><br>Vocational Rehabilitation - Disabled   |
| Approximate annual funding: \$4,951,916  | Approximate annual funding: \$901,613  |

In addition to sources listed above, funding such as Local Capital Improvement Program (LoCIP) will include portions allocated to benefit lower-income neighborhoods. Town departments will also pursue outside grants to assist low-income residents.

# Annual Goals and Objectives

# AP-20 Annual Goals and Objectives

### **Goals Summary Information**

| Sort  | Goal Name         | Start | End  | Category      | Geographic Area | Needs Addressed        | Funding   | Goal Outcome Indicator    |
|-------|-------------------|-------|------|---------------|-----------------|------------------------|-----------|---------------------------|
| Order |                   | Year  | Year |               |                 |                        |           |                           |
| 1     | Improve           | 2015  | 2019 | Affordable    | MANCHESTER      | Housing Rehabilitation | CDBG:     | Rental units              |
|       | Affordable        |       |      | Housing       | HOUSING         |                        | \$225,000 | rehabilitated: 3          |
|       | Housing Stock     |       |      |               | REHABILITATION  |                        |           | Household Housing Unit    |
|       |                   |       |      |               | AREA            |                        |           | Homeowner Housing         |
|       |                   |       |      |               |                 |                        |           | Rehabilitated: 14         |
|       |                   |       |      |               |                 |                        |           | Household Housing Unit    |
| 2     | Increase Services | 2015  | 2019 | Homeless      |                 | Public Services        | CDBG:     | Public service activities |
|       | for Low/Moderate  |       |      | Non-Homeless  |                 |                        | \$28,006  | other than                |
|       | Income Persons    |       |      | Special Needs |                 |                        |           | Low/Moderate Income       |
|       |                   |       |      |               |                 |                        |           | Housing Benefit: 205      |
|       |                   |       |      |               |                 |                        |           | Persons Assisted          |
| 3     | Homeless Services | 2015  | 2019 | Homeless      |                 | Public Services        | CDBG:     | Public service activities |
|       |                   |       |      |               |                 |                        | \$23,920  | other than                |
|       |                   |       |      |               |                 |                        |           | Low/Moderate Income       |
|       |                   |       |      |               |                 |                        |           | Housing Benefit: 50       |
|       |                   |       |      |               |                 |                        |           | Persons Assisted          |

| Sort  | Goal Name        | Start | End  | Category       | Geographic Area | Needs Addressed             | Funding   | Goal Outcome Indicator    |
|-------|------------------|-------|------|----------------|-----------------|-----------------------------|-----------|---------------------------|
| Order |                  | Year  | Year |                |                 |                             |           |                           |
| 4     | Public           | 2015  | 2019 | Non-Housing    |                 | Public                      | CDBG:     | Public Facility or        |
|       | Improvements     |       |      | Community      |                 | Improvements/Infrastructure | \$89,965  | Infrastructure Activities |
|       |                  |       |      | Development    |                 |                             |           | other than                |
|       |                  |       |      |                |                 |                             |           | Low/Moderate Income       |
|       |                  |       |      |                |                 |                             |           | Housing Benefit: 4,605    |
|       |                  |       |      |                |                 |                             |           | Persons Assisted          |
| 5     | Maintain,        | 2015  | 2019 | Public Housing |                 | Public Facilities           | CDBG:     | Public Facility or        |
|       | Improve or       |       |      | Non-Homeless   |                 |                             | \$163,220 | Infrastructure Activities |
|       | Repurpose Public |       |      | Special Needs  |                 |                             |           | other than                |
|       | Facilities       |       |      | Non-Housing    |                 |                             |           | Low/Moderate Income       |
|       |                  |       |      | Community      |                 |                             |           | Housing Benefit: 6,615    |
|       |                  |       |      | Development    |                 |                             |           | Persons Assisted          |

Table 6 – Goals Summary

### **Goal Descriptions**

| 1 | Goal Name               | Improve Affordable Housing Stock                  |  |
|---|-------------------------|---|--|
|   | <b>Goal Description</b> |   |  |
| 2 | Goal Name               | Increase Services for Low/Moderate Income Persons |  |
|   | <b>Goal Description</b> |   |  |
| 3 | Goal Name               | Homeless Services                                 |  |
|   | <b>Goal Description</b> |   |  |

| 4 | Goal Name               | Public Improvements                              |  |
|---|-------------------------|--|--|
|   | <b>Goal Description</b> |  |  |
| 5 | Goal Name               | Maintain, Improve or Repurpose Public Facilities |  |
|   | <b>Goal Description</b> |  |  |

# Projects

### AP-35 Projects - 91.220(d)

### Introduction

All of the projects funded during Program Year 44 are in support of the goals and objectives in the 2015-2019 Consolidated Plan.

### Projects

| #                           | Project Name                          |  |
|-----------------------------|---------------------------------------|--|
| 1                           | Housing Rehab Program                 |  |
| 2                           | Rebuilding Together Roof Replacements |  |
| 3                           | Interval House East                   |  |
| 4                           | East Side After-School Program        |  |
| 5                           | PAL Academic Success Club             |  |
| 6                           | MACC Community Outreach               |  |
| 7                           | BrightStart Family Workshops          |  |
| 8                           | East Side Community Kiosk             |  |
| 9                           | East Side LED Streetlights            |  |
| 10                          | Cheney Rail Trail Extension           |  |
| 11                          | MELC Classroom Improvements           |  |
| Table 7 Draiget Information |                                       |  |

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The two housing rehabilitation projects are top priorities because of the impact on the welfare of families assisted and the general improvements to the neighborhood in which each property is located. These programs consistently receive support from residents and the Board of Directors.

Communities face the unfortunate reality that domestic violence is an ever-present threat to the safety and welfare of residents, particularly women and children. Due to state and local budget cuts, funding to Interval House is facing cuts that significantly threaten the support they provide to victims of domestic violence. Manchester's CDBG funding for Interval House East will enable them to continue providing these vital services to residents of our community.

This year's public service projects provide opportunities for low/moderate-income residents to learn and improve their chances for academic achievement and success in life. MACC will provide increased support for their community outreach program to better serve homeless residents and connect them to needed programs and services.

The various public facilities projects will provide improvements to residents of impacted areas. The LED Streetlights will provide an increased sense of safety for East Side residents – pedestrians will be able to see more of their surroundings, glare will be reduced and more even light coverage will make nighttime street activity more visible. Extension of the Cheney Rail Trail has been a long-anticipated safe

connection for residents of the West Side neighborhood to the Broad Street shopping area. Numerous pedestrians are hit by cars each year trying to cross at the street-level intersection. The trail extension will enable a safe above-grade crossing in addition to obvious recreational benefits for area residents.

# AP-38 Project Summary

### **Project Summary Information**

| 1 | Project Name     Housing Rehab Program  |   |
|---|---|---|
|   | Target Area   | MANCHESTER HOUSING REHABILITATION AREA  |
|   | Goals Supported   | Improve Affordable Housing Stock  |
|   | Needs Addressed   | Housing Rehabilitation  |
|   | Funding   | CDBG: \$135,000   |
|   | Description   | Address lead-based paint and property maintenance code deficiencies in Manchester homes. Going forward, Healthy Home hazards may be added to the program's scope. Also funds an emergency replacement program to address non-functioning boilers, furnaces, etc. which threaten the health and/or safety of residents.  |
|   | Target Date   | 9/30/2019   |
|   | Estimate the number and type<br>of families that will benefit<br>from the proposed activities | We anticipate this year's funding will allow us to rehab 2 single-family homes and 2 multi-family properties (4 units). We estimate this will provide assistance to three rental units (all at the multi-family properties) and three owner units (two at single-family homes and one of the units at the multi-family). We also expect to help an additional three owner-occupied units through the emergency replacement program. |
|   |   | We still have some funds remaining from previous program years that can help us increase the total number of households served over this program year. And, of course, the type of households assisted will depend on the applications received and the urgency with which we need to complete a project.   |

|   | Location Description  | The Housing Rehab Program does have an applicable "Rehab Program Eligible Area" to target program investment primarily in the Town's core neighborhoods. Despite this, the program does venture outside of these boundaries under some circumstances: when the program partners with CCHHP or when completing an emergency replacement project. The Eligible Area does not apply to the emergency replacement portion of the program; this program is available town-wide to households that meet the eligibility criteria. |
|---|---|---|
|   | Planned Activities  | Continue Housing Rehab Program that focuses on lead-based paint and property maintenance code issues.<br>Also continue emergency replacement program to address situations that, if left unaddressed, threaten the health and/or safety of residents.   |
| 2 | Project Name  | Rebuilding Together Roofing Program   |
|   | Target Area   |   |
|   | Goals Supported   | Improve Affordable Housing Stock  |
|   | Needs Addressed   | Housing Rehabilitation  |
|   | Funding   | CDBG: \$90,000  |
|   | Description   | Funds roof replacements and, if necessary, repair of chimneys for income-eligible households.   |
|   | Target Date   | 9/30/2019   |
|   | Estimate the number and type<br>of families that will benefit<br>from the proposed activities | Rebuilding Together proposes they will assist a minimum of 8 households through the provision of roof (and possibly related chimney) replacements. Though they do assist some rental households, their program requires that the property owner lives on-site. So the program is primarily geared to assist low-income owner-occupied households. Many homeowners assisted are seniors or disabled.   |
|   | Location Description  | This activity will be made available town-wide.   |
|   | Planned Activities  | Continue Rebuilding Together's supplemental program that funds roof replacements and chimney repairs for income-qualified households.   |
| 3 | Project Name  | Interval House East   |
|   | Target Area   |   |
|   | Goals Supported   | Increase Services for Low/Moderate Income Persons   |

|   | Needs Addressed   | Public Services   |
|---|---|---|
|   | Funding   | \$10,000  |
|   | Description   | Fund satellite office staff who provide services and assistance to victims of domestic violence in Manchester.  |
|   | Target Date   | 9/30/2019   |
|   | Estimate the number and type<br>of families that will benefit<br>from the proposed activities | Interval House East estimates 85 Manchester survivors of domestic violence will be served.  |
|   | Location Description  | Since this program serves victims of domestic violence, it is run from an undisclosed location.   |
|   | Planned Activities  | Provide free, individualized services to each program participant in a confidential manner.   |
| 4 | Project Name  | East Side After School Program  |
|   | Target Area   |   |
|   | Goals Supported   | Increase Services for Low/Moderate Income Persons   |
|   | Needs Addressed   | Public Services   |
|   | Funding   | CDBG: \$7,258   |
|   | Description   | Funds will be used for staffing and services. The program will provide after-school assistance with homework and activities for children to participate in with police officers and volunteers.                 |
|   | Target Date   | 9/30/2019   |
|   | Estimate the number and type<br>of families that will benefit<br>from the proposed activities | It is estimated that a minimum of 25 youth in grades 1-4 will be assisted through this program. The program will focus on East Side residents; this area is a target neighborhood for CDBG funds in Manchester. |

|   | Location Description  | This program will be held at in a former neighborhood elementary school (160 Spruce St.) located in a CDBG-eligible area. Neighborhood resident surveys indicated a need for and interest in after-school programming and homework help. The Nathan Hale School building is the drop-off location for kids bussed to other elementary schools so it is a central location for parents to pick up their children. |
|---|---|--|
|   | Planned Activities  | Students grades 1-4 from the East Side neighborhood will be provided a safe, supportive environment where they will receive homework help. Fun programs and activities will be run with the help of police officers and volunteers to keep kids healthy and build strong connections to the community.   |
| 5 | Project Name  | PAL Academic Success Club  |
|   | Target Area   |  |
|   | Goals Supported   | Increase Services for Low/Moderate Income Persons  |
|   | Needs Addressed   | Public Services  |
|   | Funding   | CDBG: \$3,748  |
|   | Description   | Fund staffing for Manchester Police Activities League (PAL) after-school Academic Success & Mentoring Program.   |
|   | Target Date   | 9/30/2019  |
|   | Estimate the number and type<br>of families that will benefit<br>from the proposed activities | Staff's goal is to register 25 students, with 12-15 children attending each day the program is run.  |
|   | Location Description  | This program is run out of PAL's space at the Hilliard Mills Building, 642 Hilliard St. in Manchester.   |
|   | Planned Activities  | Staff an after-school program to provide students with a place to focus and complete schoolwork amongst positive and encouraging adults.   |
| 6 | Project Name  | MACC Community Outreach  |
|   | Target Area   |  |
|   | Goals Supported   | Homeless Services  |
|   | Needs Addressed   | Public Services  |

|   | Funding   | CDBG: \$23,920  |
|---|---|---|
|   | Description   | Fund a part-time mental health worker to assist with community outreach.  |
|   | Target Date   | 9/30/2019   |
|   | Estimate the number and type<br>of families that will benefit<br>from the proposed activities | It is estimated that at least 50 unduplicated individuals will be served during the program year.   |
|   | Location Description  | General outreach to unsheltered homeless will be made available town-wide. The majority of need tends to be focused in the Main St/Spruce St. area.   |
|   | Planned Activities  | The mental health worker will assist the Community Outreach and Emergency Services Manager in the field, at MACC's Community Kitchen and with weekly services of laundry and showers for those living outside or couch surfing. Work will also include investigating issues reported by police, engaging Main St. business owners and meeting with visitors to the Community Kitchen. |
| 7 | Project Name  | BrightStart Family Workshops  |
|   | Target Area   |   |
|   | Goals Supported   | Increase Services for Low/Moderate Income Persons   |
|   | Needs Addressed   | Public Services   |
|   | Funding   | CDBG: \$7,000   |
|   | Description   | Fund an 8-week workshop to equip parents/caregivers with tools to promote healthy brain development and nurture the long-term success of young children.  |
|   | Target Date   | 9/30/2019   |
|   | Estimate the number and type<br>of families that will benefit<br>from the proposed activities | This year's workshops are expected to serve a similar number to last year's program which served 26 families. The workshops are for parents and caregivers who have at least one young child (birth through age 8).   |
|   | Location Description  | The workshops will be held at Adelbrook's The Learning Center, 42 Prospect St. in Manchester.   |

|   | Planned Activities  | BrightStart is geared to prepare parents to provide their child with the brightest start possible - in school and in life. The program and activities focus on the building blocks for healthy development, known as the ABCD's: A (attention), B (bonding), C (communication) and D (diet). |
|---|---|--|
| 8 | Project Name  | East Side Community Kiosk  |
|   | Target Area   |  |
|   | Goals Supported   | Maintain, Improve or Repurpose Public Facilities   |
|   | Needs Addressed   | Public Facilities  |
|   | Funding   | CDBG: \$3,963  |
|   | Description   | Purchase of a weather-resistant kiosk to display events held on the East Side.   |
|   | Target Date   | 9/30/2019  |
|   | Estimate the number and type<br>of families that will benefit<br>from the proposed activities | The three CDBG-eligible block groups on the East Side combine for a total population of 4,605 people, 2,910 (63.19%) of whom are low/moderate income. The neighborhood has a very diverse population, housing stock and mix of owners and renters.   |
|   | Location Description  | The grounds of the East Side Neighborhood Resource Center, located at 153 Spruce St.   |
|   | Planned Activities  | Information about neighborhood events displayed on the kiosk will appear in Manchester's three most predominant languages: English, Spanish and Bangla.  |
| 9 | Project Name  | East Side LED Streetlights   |
|   | Target Area   |  |
|   | Goals Supported   | Public Improvements  |
|   | Needs Addressed   | Public Improvements/Infrastructure   |
|   | Funding   | CDBG: \$89,965   |
|   | Description   | Replace approximately 300 streetlights in the East Side neighborhood with new LED streetlights. This will improve lighting, reduce glare and provide energy savings.   |
|   | Target Date   | 9/30/2019  |

|    | Estimate the number and type<br>of families that will benefit<br>from the proposed activities | The three CDBG-eligible block groups on the East Side combine for a total population of 4,605people, 2,910 (63.19%) of whom are low/moderate income.   |
|----|---|--|
|    | Location Description  | The location of this project is the East Side neighborhood, census tract 5147 block groups 1 and tract 5148 block group 2.   |
|    | Planned Activities  | Replace outdated metal halide streetlights with new, energy efficient LED light fixtures.  |
| 10 | Project Name  | Cheney Rail Trail Extension  |
|    | Target Area   |  |
|    | Goals Supported   | Maintain, Improve or Repurpose Public Facilities   |
|    | Needs Addressed   | Public Facilities  |
|    | Funding   | CDBG: \$144,257  |
|    | Description   | Construction of an approximately 1,500 linear foot extension to the existing Cheney Rail Trail.  |
|    | Target Date   | 9/30/2019  |
|    | Estimate the number and type<br>of families that will benefit<br>from the proposed activities | The location of the trail expansion is census tract 5147, block group 4. The low/mod income population of this block group is 1,315 of a total population of 1,930 (68.13% low/mod). The neighborhood is a mix of homes and apartments and represents a wide range of ages and income levels.          |
|    | Location Description  | The project will run along an abandoned rail corridor between Pine St. and New St. It is located in the CDBG-eligible census tract 5147, block group 4.  |
|    | Planned Activities  | The current Cheney Rail Trail runs north-south from Hilliard St. to Center St. This project will extend the trail and provide a safe pedestrian connection from the densely populated apartment complexes in the Cheney Historic District to Center Springs Park and the Broad Street commercial area. |
| 11 | Project Name  | MELC Classroom Improvements  |
|    | Target Area   |  |
|    | Goals Supported   | Maintain, Improve or Repurpose Public Facilities   |
|    | Needs Addressed   | Public Facilities  |

| Funding   | CDBG: \$15,000  |
|---|---|
| Description   | Fund renovations to two preschool classrooms.   |
| Target Date   | 9/30/2019   |
| Estimate the number and type<br>of families that will benefit<br>from the proposed activities | MELC's preschool program serves 80 children, the majority of whom receive sliding scale tuition rates based on family size and income. Currently 84% of these children (67) come from families who are low/moderate income. |
| Location Description  | 80 Waddell Rd., Manchester  |
| Planned Activities  | Fund improvements to two of four preschool classrooms and bathrooms. Work will include improvements such as new paint and carpeting as well as replacement of old cabinets, cubbies and countertops.                        |

# AP-50 Geographic Distribution – 91.220(f)

# Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Overall, CDBG spending is not limited to specific geographic areas as long as it is an eligible census tract or the household receiving assistance is income-eligible. CDBG-eligible census tracts tend to be concentrated in the center of town, so in terms of public infrastructure and capital improvements, in general, such projects are likely to be concentrated in the center of town.

Neighborhoods targeted for Rehab Program assistance are those with the highest percentages of lowand moderate-income households and aged housing stock and infrastructure. They are concentrated in the central area of Manchester where many homes were originally built between the 1880s and 1930s. These are, for the most part, traditional neighborhoods in terms of urban design: grid streets, sidewalks, and large homes on generally smaller lots. Housing is typically one unit detached and duplex, with some four-unit buildings and some larger apartment projects dispersed throughout the neighborhoods. These neighborhoods also tend to have a higher percentage of minorities.

### **Geographic Distribution**

| Target Area                            | Percentage of Funds |
|--|---------------------|
| MANCHESTER HOUSING REHABILITATION AREA | 21                  |

Table 8 - Geographic Distribution

### Rationale for the priorities for allocating investments geographically

The town Board of Directors approved the "Housing Rehab Eligible Area" in 2010 to concentrate our housing investment where it seemed most needed and to create a greater impact on our core neighborhoods. Despite this targeted investment, the program allows flexibility in spending the general rehab funds outside of these boundaries when partnering with CCHHP or performing emergency replacements.

### Discussion

The percentage listed above only represents the town's investment through expenditure of Housing Rehab funds. Manchester's core neighborhoods, which make up this area, are also the location for a number of other CDBG investments over the coming year. The East Side LED Streetlights, Cheney Rail Trail Extension, MELC Classroom Improvements and East Side Community Kiosk all reflect direct investments within these neighborhoods.

# **Affordable Housing**

### AP-55 Affordable Housing – 91.220(g)

### Introduction

The charts below summarize work planned through the use of CDBG funds in addition to MHA's goals for rental assistance and work performed by area nonprofits.

| One Year Goals for the Number of Households to be Supported |    |
|---|----|
| Homeless  | 0  |
| Non-Homeless  | 17 |
| Special-Needs   | 0  |
| Total   | 17 |

Table 9 - One Year Goals for Affordable Housing by Support Requirement

| One Year Goals for the Number of Households Supported Through |     |
|---|-----|
| Rental Assistance   | 471 |
| The Production of New Units                                   | 0   |
| Rehab of Existing Units                                       | 17  |
| Acquisition of Existing Units                                 | 0   |
| Total   | 488 |

Table 10 - One Year Goals for Affordable Housing by Support Type

### Discussion

### One Year Goals Table 1

Although we do not have any specific projected goals, MACC and CHR will continue to connect Manchester's homeless population with housing resources. Journey Home will advocate for additional vouchers and work to connect homeless within Hartford County to quality affordable housing. Veterans, Inc., Dinda House and the VA – all members of our local CoC - continue to connect Manchester's homeless Veterans with permanent housing.

The CDBG-funded Rebuilding Together roofing program aims to assist a minimum of 8 households through roof replacements. The Manchester Housing Rehab Program will assist at least 9 households with CDBG funding received this program year.

It is possible some households assisted by Rebuilding Together and/or the Rehab Program will represent special needs populations.

### One Year Goals Table 2

The Manchester Housing Authority is the primary provider of rental assistance through the use of housing vouchers and through project-based assistance at their properties. Though they receive an

allocation of 504 vouchers, funding for next year can only support approximately 460 of these vouchers, rendering the remainder unusable. An additional 11 rental vouchers funded by DOH are used at CHR's Center St. Apartments 2 building. Local and regional organizations serving Veterans continue efforts to identify property owners in Manchester that will accept HUD-VASH vouchers for housing. These organizations will continue their outreach and work with participants to connect them with quality rental housing.

As previously stated, Rebuilding Together's roof replacement program has set a goal of replacing at least 8 roofs. The Housing Rehab Program plans to rehabilitate at least 9 units with funding received during this program year.

# AP-60 Public Housing – 91.220(h)

### Introduction

The Manchester Housing Authority (MHA) continues to explore ways to reduce expenditures since capital improvement funding from the state and federal government does not meet current needs. One creative solution was the recent installation of a solar panel field to reduce energy costs; MHA is the first housing authority in the state to have one. In addition, energy conservation upgrades have been installed at the Mayfair Gardens property to provide heat and hot water on-demand.

### Actions planned during the next year to address the needs to public housing

MHA recently submitted their annual PHA Plan for 2017. Capital Fund improvements outlined include: roof upgrades at various locations (including scattered site units), driveway upgrades, accessibility upgrades and reasonable accommodations.

MHA sought outside funding to meet reasonable accommodation requests and received \$50,000 in CDBG funds last year to convert showers into ADA-compliant bathtubs. Four have been converted thus far so these funds will continue to be expended over the next year.

MHA's congregate housing at 10 Ada Lane began a full year of renovation in June 2018. All 37 units will be updated with new appliances and other energy-saving measures. An application was also submitted for \$3 million in SSHP funds to renovate their Spencer Village property on Pascal Lane. Award notification had not been released as of the writing of this Action Plan.

# Actions to encourage public housing residents to become more involved in management and participate in homeownership

MHA Resident Advisory Board is made up of one representative from each public housing project: West Hill Gardens, Mayfair Village, Spencer Village, Ada Lane Congregate Housing, and scattered site public housing units. Also, the MHA Board of Commissioners includes an active Tenant Commissioner in its proceedings and decision-making processes.

The MHA is not currently participating in the Section 8 homeownership program due to the general lack of government funding. The Executive Director, however, is very interested in implementing such a program and would consider participation in the future.

# If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

The MHA is not a troubled housing authority.

### Discussion

See narratives above.

### AP-65 Homeless and Other Special Needs Activities – 91.220(i)

### Introduction

Manchester's homeless shelter closed as of July 1, 2015 so Manchester no longer offers emergency shelter beds. There has since been a noticeable decrease in the number of homeless individuals visiting the MACC facility where the shelter was formerly located. Despite the shelter closing, MACC continues to offer a soup kitchen, food pantry and a thrift store - as well as counseling, classes, etc. at their complex to provide support and assistance to Manchester's homeless. MACC also offers shower and laundry facilities to the homeless and couch surfers each Wednesday.

The town's homeless population remains a noticeable presence along downtown Main St., especially near the bus stop, by the park and the library. MACC and CHR have recognized this and coordinate outreach efforts to both minimize the negative impact on downtown businesses and passersby and connect these individuals with needed services. The two organizations also meet frequently with SAFS to coordinate efforts with the town.

Interval House provides services to victims of domestic violence through an office and shelter in Hartford and an "Interval House East" office in Manchester. Their "Safe House" has been operating at capacity for an extended period of time.

MACC and CHR continue to work collaboratively to provide effective coordination of services for the populations they serve.

# Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

# Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

This year, the town will allocate a portion of CDBG funds to MACC to perform homeless outreach. CDBG-funded homeless outreach was previously performed through a partnership between MACC and CHR but this year, MACC has chosen to complete this work in-house. The CDBG-funded mental health worker will investigate issues reported by the police, engage business owners along Main St. (an area where homeless tend to congregate) and meet with visitors to MACC's Community Kitchen.

MACC staff works tirelessly to provide services to homeless and low-income residents and connect these individuals with programs provided by area organizations. MACC, CHR and SAFS meet at least monthly to coordinate efforts to connect homeless with housing and support services.

The state also funds homeless outreach at the regional level. CHR was awarded the contract for this region and a member of its staff provides mental health, substance abuse and housing counseling to the area's unsheltered homeless population through this grant.

Journey Home, a Hartford-based regional agency, continues to hold events to get homeless persons "document ready". Staff assist the homeless to acquire birth certificates, social security cards, etc. so

they have the required documentation when housing opportunities become available to them.

### Addressing the emergency shelter and transitional housing needs of homeless persons

In Connecticut, shelter bed referrals are now handled through the state's 211 system. SAFS and local agencies serving the homeless have provided direct assistance to those needing help navigating the system.

Eligibility for HUD VASH vouchers no longer requires chronic homelessness - individuals and families can be in transitional housing and still qualify. This will allow homeless Veterans and their families to seek immediate shelter while they wait for a more permanent solution in the form of a housing voucher.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Veterans Inc. has built a strong presence in Manchester over the last few years. Their efforts, especially combined with those of Dinda House, have created a strong network of support for local Vets. Efforts will continue during the upcoming program year to assist Veterans to transition into permanent housing with the necessary support structures.

CHR is making progress towards final approval of plans for "Promise House". This will be new construction to provide housing and on-site social services for homeless youth that have aged out of the DCF system. The nonprofit recognized the need for this type of housing and hopes to complete construction over the next 1.5 years.

The town's Human Services Department maintains an online list of local rooming houses including location, contact information and prices. These units frequently serve as a bridge between homelessness and permanent housing options for individuals with very low incomes.

Journey Home has set aside \$19,000 to assist Manchester residents in obtaining or maintaining housing. For homeless residents, eligible expenses include up to 3 months of rental payments or up to 2 months security deposit to secure housing.

Organizations such as CHR and MACC and the town's SAFS department will continue to be the strongest presence in efforts to prevent individuals and families from extended periods of homelessness.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving

assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

CHR Apartments II includes 4 units set aside for unaccompanied youth. Three units are for Veterans ineligible for HUD VASH vouchers, so this fills a housing and service gap for these individuals. All of these units, including two more for chronically homeless with mental health and substance abuse issues, are supported.

The Town offers elderly residents the opportunity for a reduction in their real estate taxes by volunteering their time to support local nonprofits. Income qualified households can apply for the Senior Volunteer Tax Credit, for which they can receive up to \$500 off their property tax bill.

The town's SAFS and MHA staff work collaboratively to assist low-income residents applying for a Renter's Rebate. Appointments are offered at eight locations around town, including a number of MHA properties. Assistance is also provided by Community Renewal Team to residents applying for Energy Assistance. High rent/mortgage and heating fuel costs frequently burden lower-income residents, who are then forced to choose where to apply their limited funds. These forced choices often lead to financial issues such as foreclosure and tax liens that could threaten residents' ability to maintain their housing. Both programs provide a way for lower-income residents to reduce annual household expenses.

As previously mentioned, Journey Home has \$19,000 set aside to assist Manchester renters in obtaining or maintaining housing. Eligible expenses to assist current renters maintain their housing include up to 3 months of back rent or utility assistance to cover deposits or arrears.

### Discussion

See narrative above.

# AP-75 Barriers to affordable housing - 91.220(j)

### Introduction:

Manchester offers a wide variety of housing to persons of all income levels, ages and household size. Although the town has few public policies that create barriers to affordable housing, every community faces barriers that make securing affordable housing challenging for certain populations.

The rental vacancy rate in Manchester is currently very low. This fact makes it even more challenging for persons with lower incomes, bad credit, prior evictions or the lack of funds for security deposits that are frequently 1.5 or even 2 times the monthly rent to find housing they can afford. The Town Planning and Human Services departments have been meeting to find creative ways of identifying units landlords may be willing to rent at a rate affordable to low and very low-income populations. The intended result is to provide SAFS staff with a list of landlords (for smaller properties) they can contact when residents seek assistance in finding affordable rentals.

Due to insufficient funding, the MHA will not be able to use approximately 44 of their Housing Choice Vouchers next year. If HUD funding continues to decrease and Fair Market Rents keep rising, the number of vouchers MHA can fund will continue to diminish. This will result in more families that are unable to secure affordable housing.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

There is limited developable land remaining in Manchester. Though this creates a barrier, it has not prevented CHR from developing two new affordable housing buildings over the past few years. Developers will likely have to focus on opportunities for adaptive reuse or demolition and new construction for future affordable housing developments.

Local nonprofit developers will continue to pursue opportunities for new construction and acquisition of additional vouchers to increase the supply of affordable housing. CHR will soon deliver final plans to the town for their planned Promise House development for homeless youth aging out of the DCF system. This project will involve the collaboration of multiple affordable housing proponents to secure subsidies for the units. CHR has secured financial support from the housing authority and from MISAC in the form of Section 8 vouchers to ensure long-term affordability for tenants.

Building codes are designed to protect a property's inhabitants, though corrective action can result in significant costs to the owner. The town will continue to use CDBG funds for the Housing Rehab Program that will make renter- and owner-occupied units safe while limiting the associated costs for owners.

### **Discussion:**

See narratives above.

### AP-85 Other Actions - 91.220(k)

### Introduction:

The Town of Manchester will continue to pursue a variety of methods to meet the needs outlined below. The town will continue to use CDBG funds to support the pursuit of a number of these goals. Along with CDBG funds, town departments and local organizations will also use other available resources to meet residents' needs and provide an improved quality of life.

### Actions planned to address obstacles to meeting underserved needs

Funding constraints continue to be the greatest obstacle to meeting underserved needs. Despite this, town government and area organizations continue to "do more with less" and attempt to stretch resources and leverage funds to continue providing necessary services. Such efforts are especially important as Connecticut faces massive budget shortfalls and harsh programmatic cuts that significantly impact the ability of state-funded programs and town services to meet clients' needs.

Actions will be coordinated to avoid duplicative efforts so resources can be reallocated to meet other needs. Programs are continuously evaluated to determine their effectiveness and whether consolidation of resources would be beneficial. When underserved needs are presented at a forum such as a CoC meeting, members work together to bridge gaps and provide the assistance needed or refer as necessary.

### Actions planned to foster and maintain affordable housing

CDBG funds continue to be allocated to the Housing Rehab Program whose primary goal is to maintain and improve affordable housing. This program will also continue to partner with CCHHP to improve the safety of affordable units. Additionally, CDBG continues to fund Rebuilding Together's roof replacement program to improve the safety and quality of affordable housing in Manchester.

The housing authority continues to apply funds to improve the quality of units as they are turned over. As previously mentioned, MHA will continue using last year's CDBG grant to install accessible showers as reasonable accommodation requests are received.

### Actions planned to reduce lead-based paint hazards

The Town will continue to fun the Housing Rehabilitation Program that focuses on addressing lead paint hazards. In addition, CCHHP will fund lead projects in Manchester and the town's program will continue to partner with them to leverage funds and increase the capacity of both programs.

As the Planning Department becomes aware of RRP training programs in CT, this information is passed on to contractors visiting the department. Registration information is also made available on the Building Department's bulletin board within clear site of contractors stopping in for permits. This is in an effort to increase the number of RRP trained contractors who can help prevent unnecessarily exposing residents to lead hazards. The Health Department will continue to send Environmental Health Inspectors into the field for lead inspections and to investigate lead orders. The department also educates the public about the dangers of lead paint and ways to prevent exposure. The department's nurse attends numerous community fairs and events each year to provide information and education about lead-based paint and make brochures on the Housing Rehab Program available to interested parties. In instances of children with elevated blood lead levels, the Health Department will make referrals to the Rehab Program and CCHHP.

### Actions planned to reduce the number of poverty-level families

MACC's Executive Chef runs a culinary and hospitality training program focused on low-income, homeless and those at-risk of homelessness. The 12-week course provides life skills while also preparing participants for a potential career in the hospitality or food services industry.

Last year, MACC opened a restaurant in Manchester's downtown that offers "upscale bistro fare in a casual setting with great service". Bistro on Main is a training kitchen for graduates of their culinary program before they seek external employment. Employees are paid a living wage and servers are a mix of individuals experienced in the field and culinary program graduates. The restaurant has received extremely positive reviews for both their food and their mission.

Manchester Adult & Continuing Education offers opportunities for adults who want to improve their educational attainment and/or economic situation. The group continues to work closely with the local American Job Center office to provide residents with a smooth transition between education and job opportunities.

This is the last year of a multi-year grant enabling the town to offer free preschool to income-eligible Manchester families. Participating children are provided with free transportation and health screenings. These screenings can ensure a child is healthy and connect the families with support services, if needed. This is a significant cost savings for poverty-level families who otherwise could not afford childcare, transportation or medical bills. The childcare provides parents with time to pursue job opportunities knowing their children are being cared for while they are working.

### Actions planned to develop institutional structure

Institutional structures within Manchester have been developed and improved over time to a point where they are relatively coordinated and efficient. We will continue efforts to improve coordination as opportunities are identified.

# Actions planned to enhance coordination between public and private housing and social service agencies

We try to maintain open lines of communication between agencies and departments serving the housing and social service needs of town residents. This coordination is improved through groups such as the Continuum of Care, Manchester Community Service Council and publication of the Human Services Directory. Referrals are frequently made between town departments, to local and regional service providers or even to 211 for general assistance.

The Human Services Department maintains a list of local landlords that have housed special needs and low-income populations in the past so they can be contacted when potential tenants are identified. The Planning and Human Services departments are working collaboratively to identify owners of smaller properties (two- to four-families) that would consider renting to households with poor credit, bad rental history, and other factors that make them challenging to house.

The Squire Village subsidized housing complex was purchased a few years ago by Jonathan Rose & Associates. The property's Resident Services Coordinator and social workers continue to develop partnerships with town departments, the Manchester Police Department, local businesses and community organizations to meet their residents' needs and interests.

The Executive Director and Resident Services Coordinator for the MHA maintain contact with the Planning and Human Services Department to discuss initiatives, consistency of plans and tenant needs that require referrals.

The Planning and Human Services Department Directors, as well as the Executive Director of the housing authority, all serve as ex-officio members of the Housing and Fair Rent Commission. They participate in meetings to share updates and information with Commission members.

### Discussion:

See narratives above.

# **Program Specific Requirements**

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

| 1. The total amount of program income that will have been received before the start of the next   |   |
|---|---|
| program year and that has not yet been reprogrammed   | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to   |   |
| address the priority needs and specific objectives identified in the grantee's strategic plan.    | 0 |
| 3. The amount of surplus funds from urban renewal settlements                                     | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not |   |
| been included in a prior statement or plan  | 0 |
| 5. The amount of income from float-funded activities  | 0 |
| Total Program Income:   | 0 |
|   |   |

### **Other CDBG Requirements**

1. The amount of urgent need activities

2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income.Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.
100.00%

The overall benefit calculation used by the Town of Manchester spans a three year period. The period of applicability for this Action Plan will include the following years: 2016, 2017, 2018.

0